



# Catching Up on NC Energy Policy, Regulation, and Potential Reform

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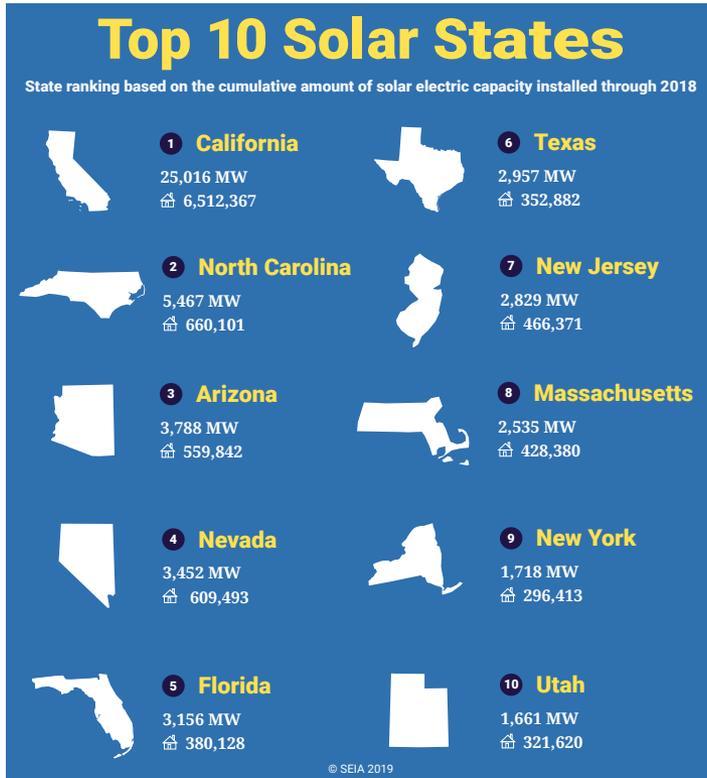
# NCSEA's Story: Policy & Markets

- Where We Work
  - In NC's clean energy market with home, commercial, industrial, and government energy consumers
  - Planning and guidance with NC communities
  - State and Local Government
  - NC Utilities Commission
  - Proof of concept and analytics with utilities to transition to an energy services business model
  - Strategy, intelligence products, and services to Southeast industry, partners, and utilities



- Who is NCSEA
  - 501 (c)(3) Nonprofit founded in 1978 in response to the oil crisis, NCSEA's founders created a membership organization to transform NC's energy economy.
  - Our purpose is to transform the energy system and economy to benefit all of North Carolina:
    - consumers
    - clean energy industry
    - independent producers
    - electric and gas utilities

# NC Ranks in Clean Energy!



Equivalent of the number of homes supplied by solar energy.

All data is sourced from SEIA/Wood Mackenzie Power & Renewables Solar Market Insight® 2019 Q2 Report.  
For more information, contact [research@seia.org](mailto:research@seia.org)



#2 in installed solar PV generating capacity

#4 electric vehicle charging stations per capita

#3 in Southeast for energy storage planned and built

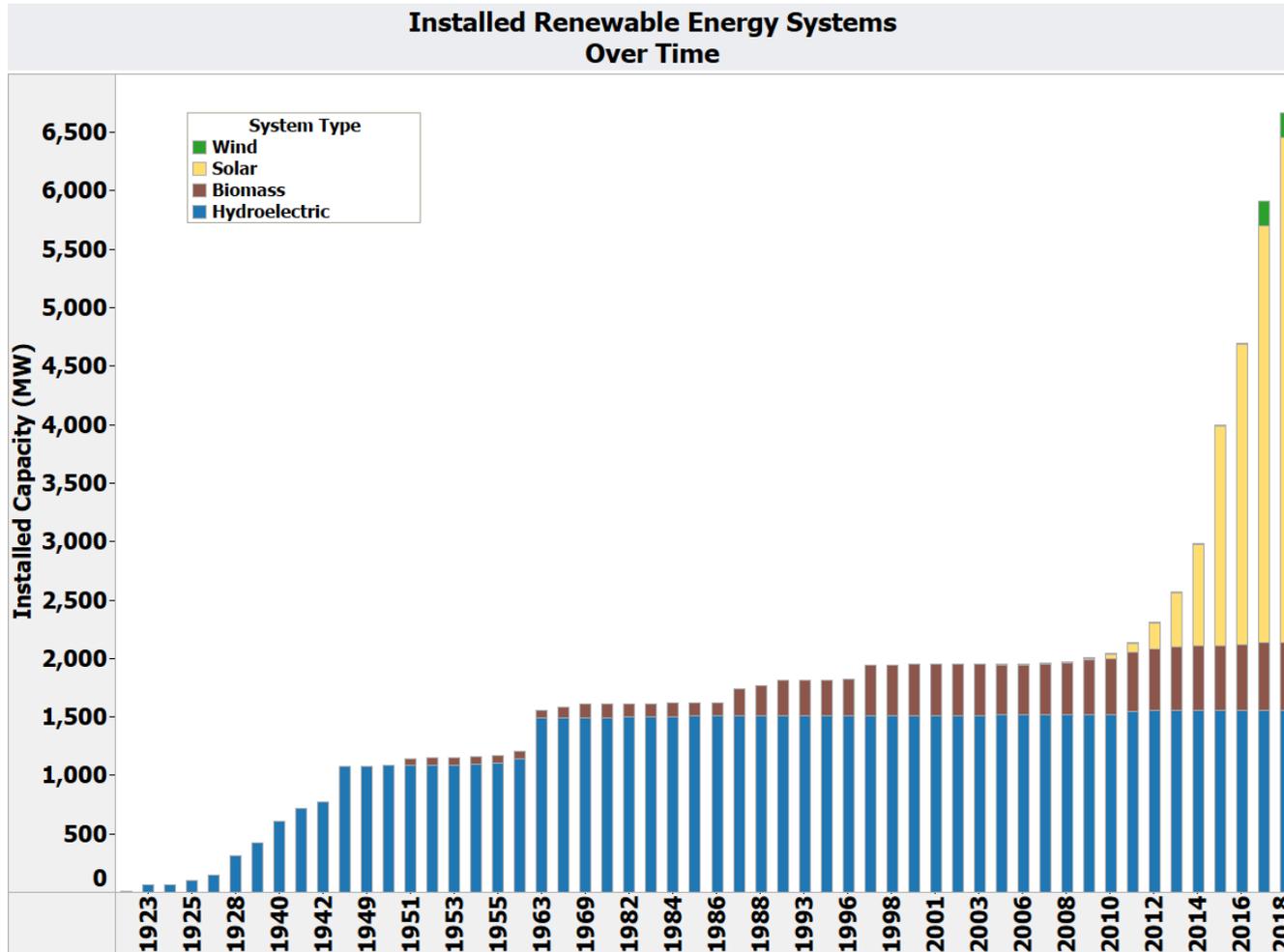
## Governor Cooper's Executive Order 80

80,000+ electric vehicles

70% less greenhouse gas emissions across economy

Gov't use 40% less energy

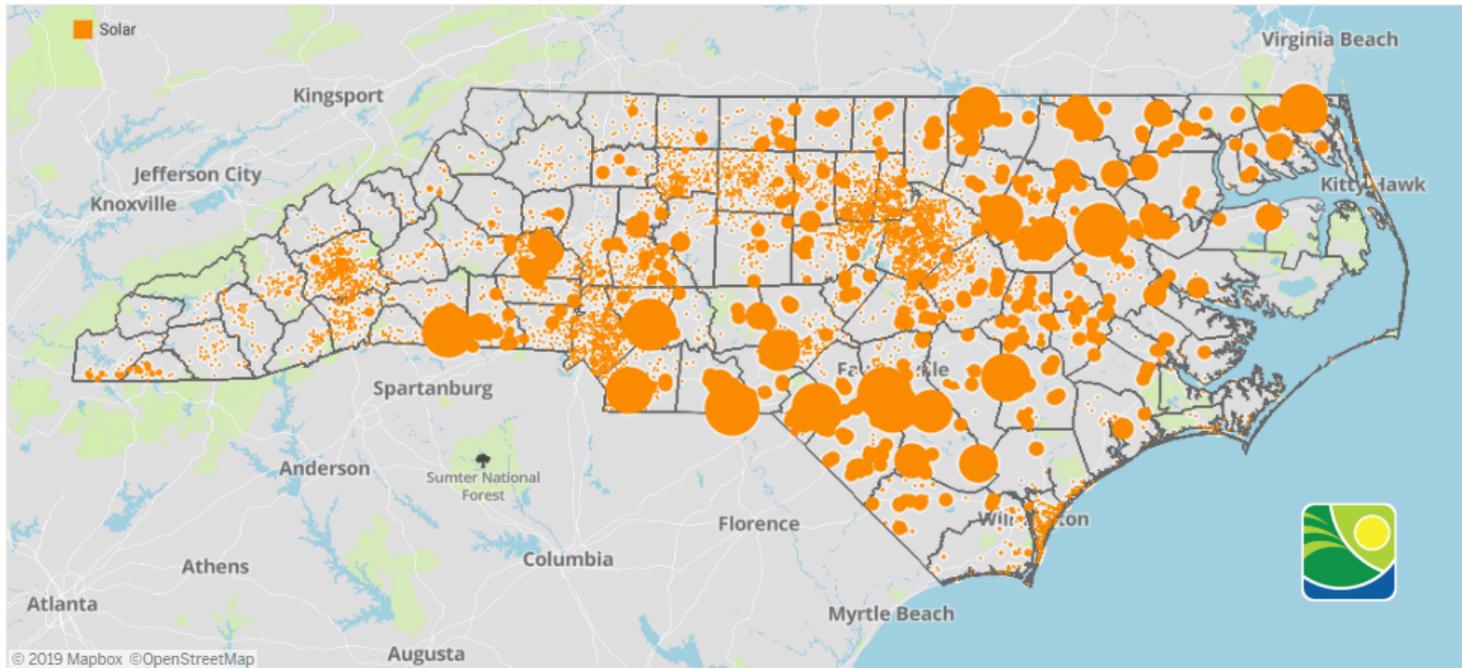
# NC Cumulative RE Capacity, 1890-2018



# Current NC Solar Systems, September 2019



## Installed Renewable Energy Systems



© 2019 Mapbox © OpenStreetMap

General System Type	Capacity (MW)	Number of Systems
Solar	3,874.95	8,259
Grand Total	3,874.95	8,259

General System Type County

(All)   
 Biomass  
 Hydroelectric



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# Increased North Carolina County Tax Revenue from Solar Development



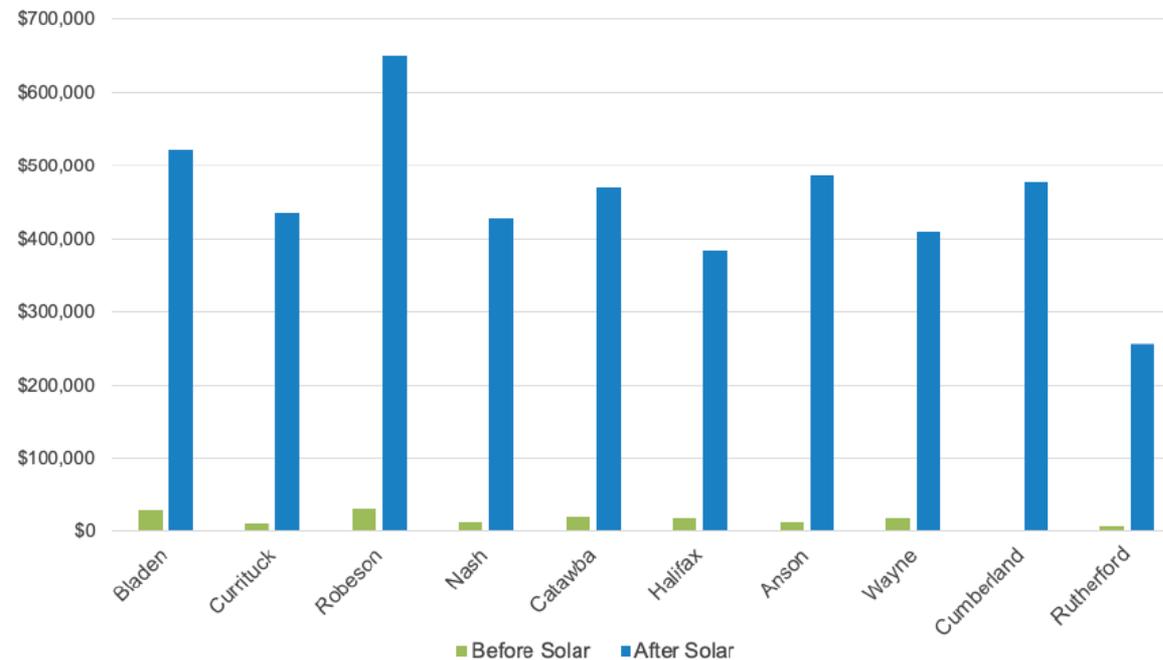
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July 2019

Increased property tax revenue due to solar development is an economic benefit to counties across North Carolina. Using publicly available property tax data from 50 North Carolina Counties, this report quantifies the tax revenue increase on properties that NCSEA identified as having solar developed on them through 2017. Overall, the properties with solar facilities paid almost \$10.6 million in property taxes in the year after the facilities were developed compared to only \$513 thousand in the prior year; a **nearly 2,000 percent increase**. Chart 1 highlights the experience of 10 counties, showing the total property taxes collected on parcels where solar facilities were built, in the year prior to and year after construction. Tax data for the 50 counties included in this study is in Appendix 1.

### Chart 1. Annual Property Taxes Paid on Real Estate Parcels with Solar Projects

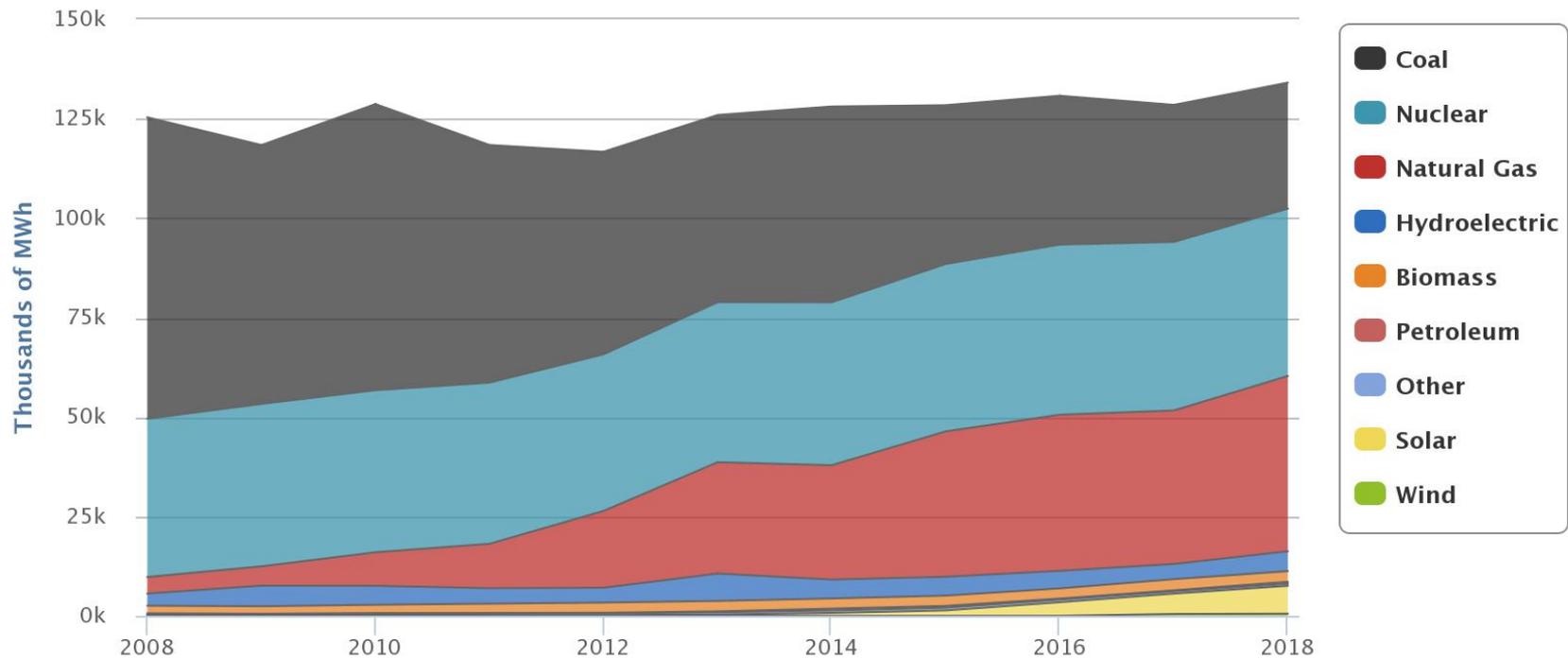
\*Data represents taxes collected in the year before and after a large solar project was built.  
Source: County Tax Offices, North Carolina Utilities Commission and NCSEA Renewable Energy Database



# NC Net Generation 2008-2018

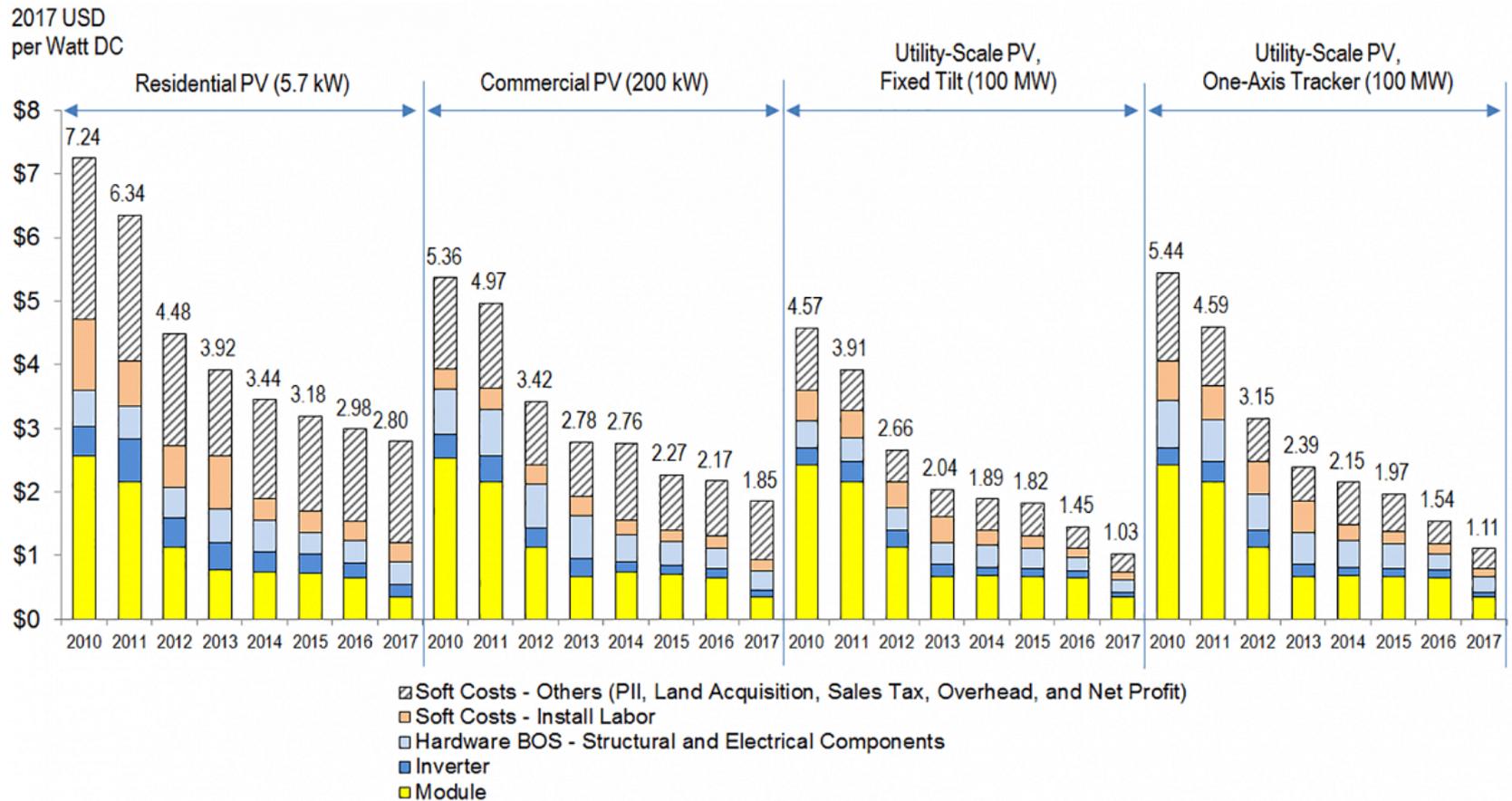


Net Generation by Fuel Source : All Sectors : Annual



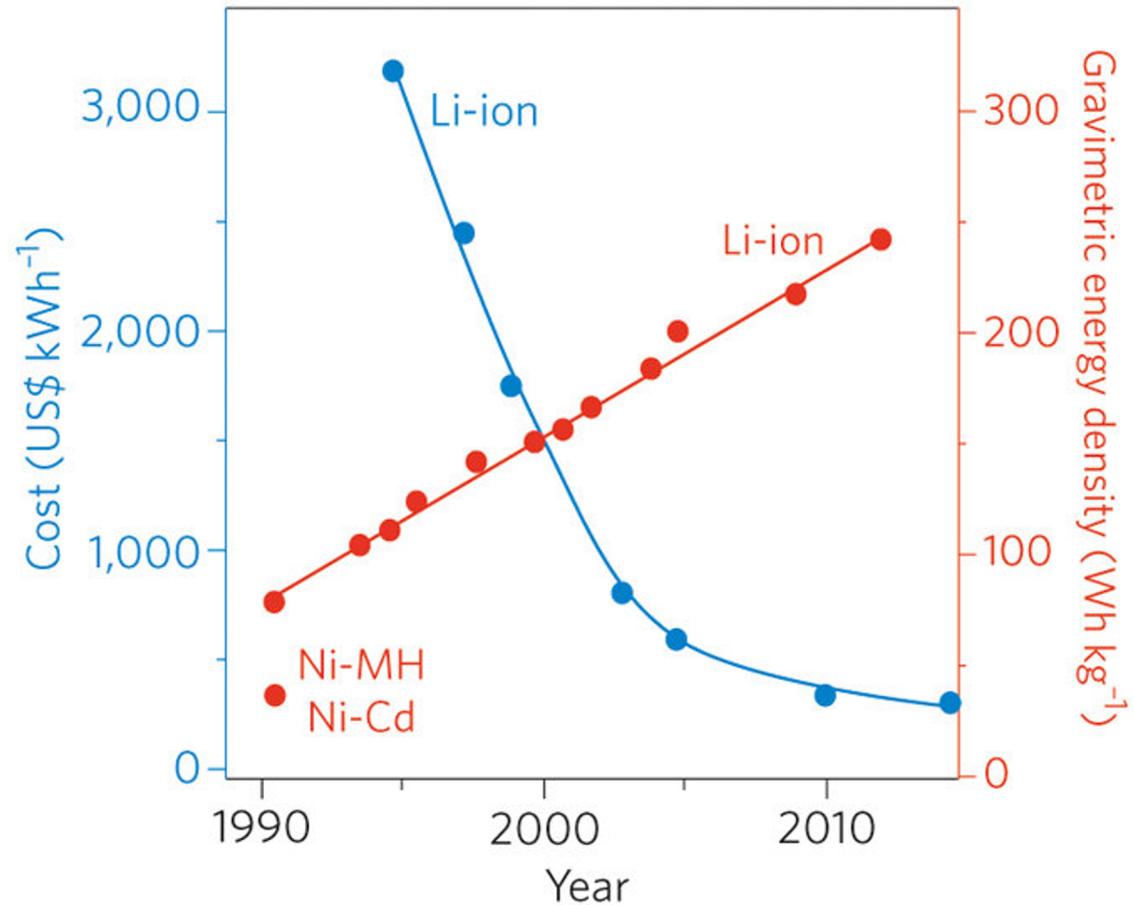
Source: EIA Beta API

# Decreasing cost of Solar PV across system type creates opportunity

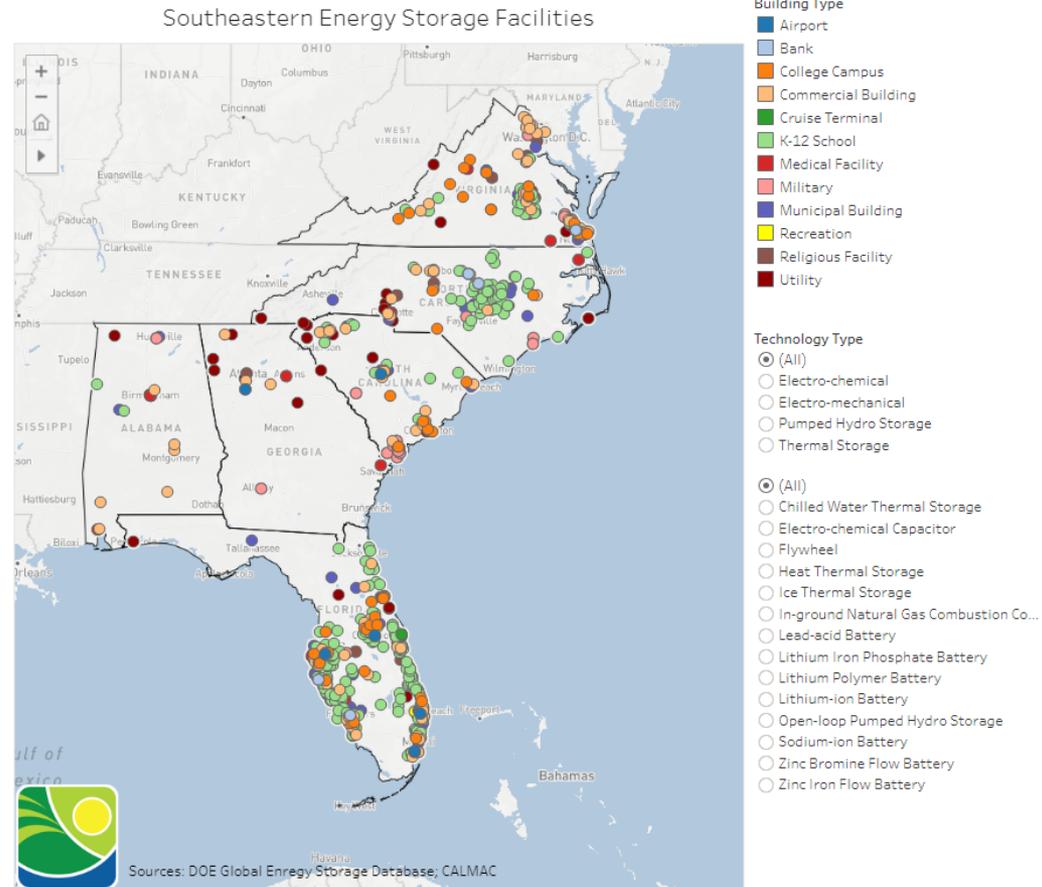


Source: [NREL](http://www.nrel.gov)

# Decreasing cost of energy storage



# Energy Storage Deployment Accelerating



# Offshore Wind and Solar?

- NC has more than 22,000 MW of viable offshore wind resource
- Offshore wind compliments solar and batteries
- By 2025 in NC: solar below 3 c/kWh? Offshore wind at 7 c/kWh? Batteries in that price range?

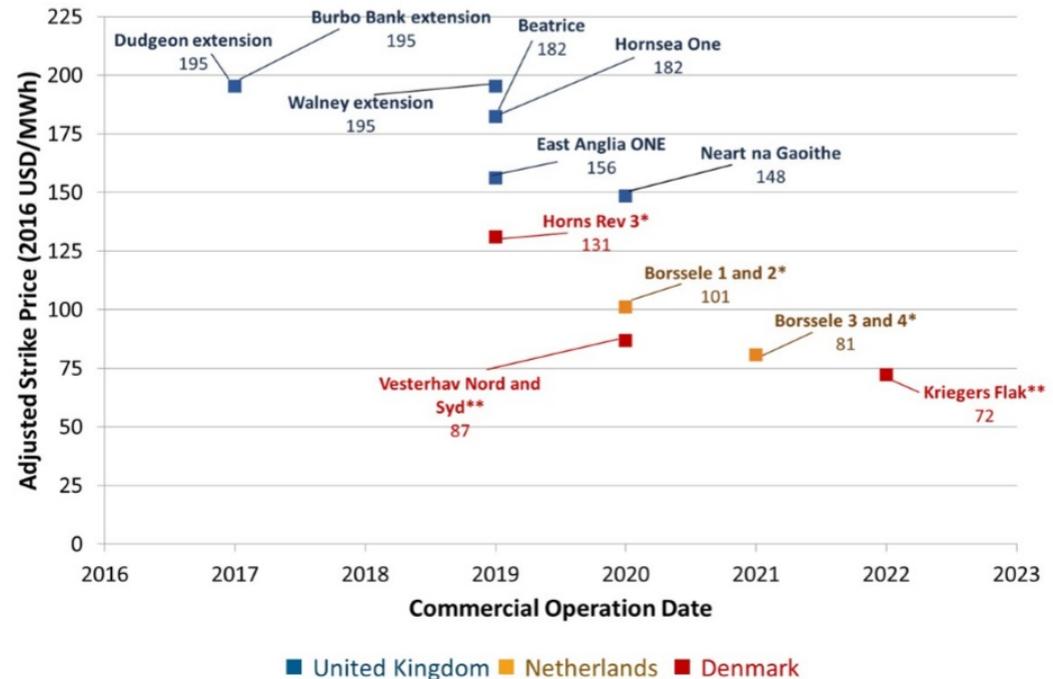
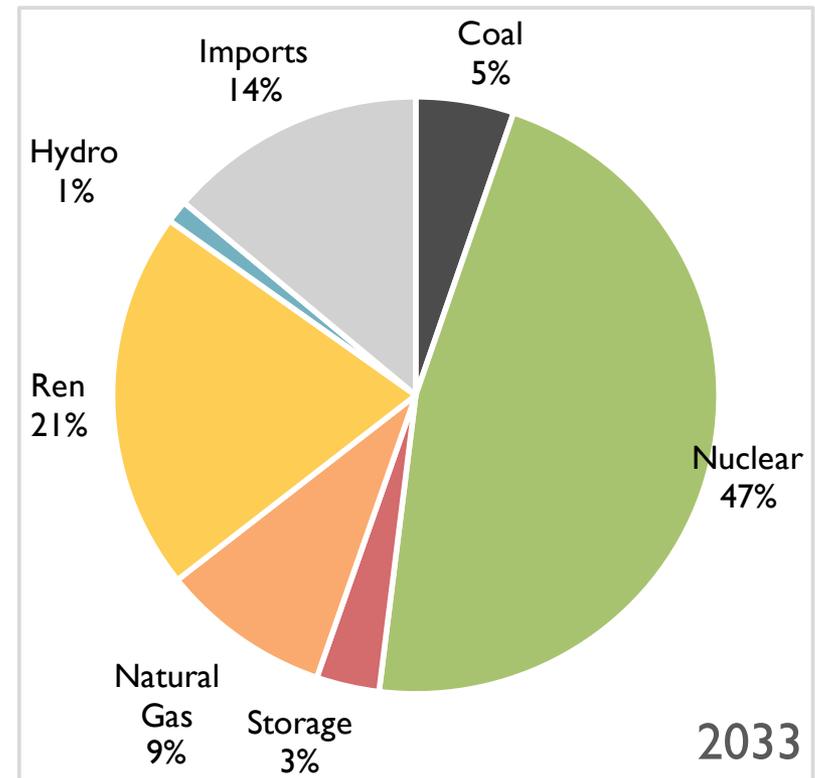
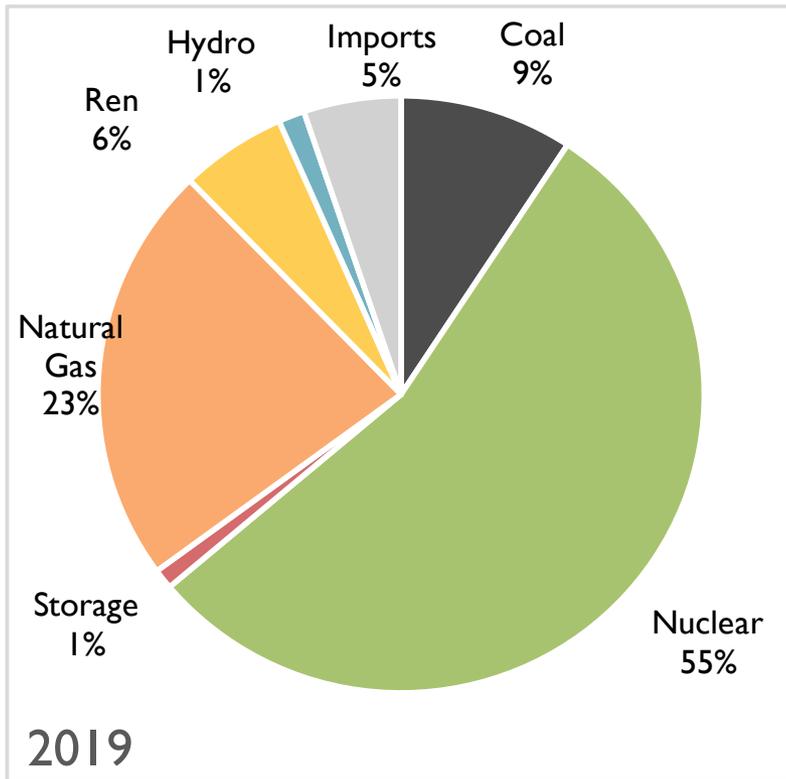


Figure 1. Recent strike prices of European offshore wind winning tenders adjusted to U.S. dollars, with grid cost, development cost, and contract length adders

Source: U.S National Renewable Energy Lab (NREL). Data Source: 4Coffshore  
Provided to NCSEA by the South East Wind Coalition

# A Cleaner Scenario Under Existing IRP Rules and Assumptions



Source: Synapse Economics, Inc. North Carolina's Clean Energy Future: An Alternative to Duke's Integrated Resource Plan. March 2019.

# 2019 NC Legislative Session



## Passed

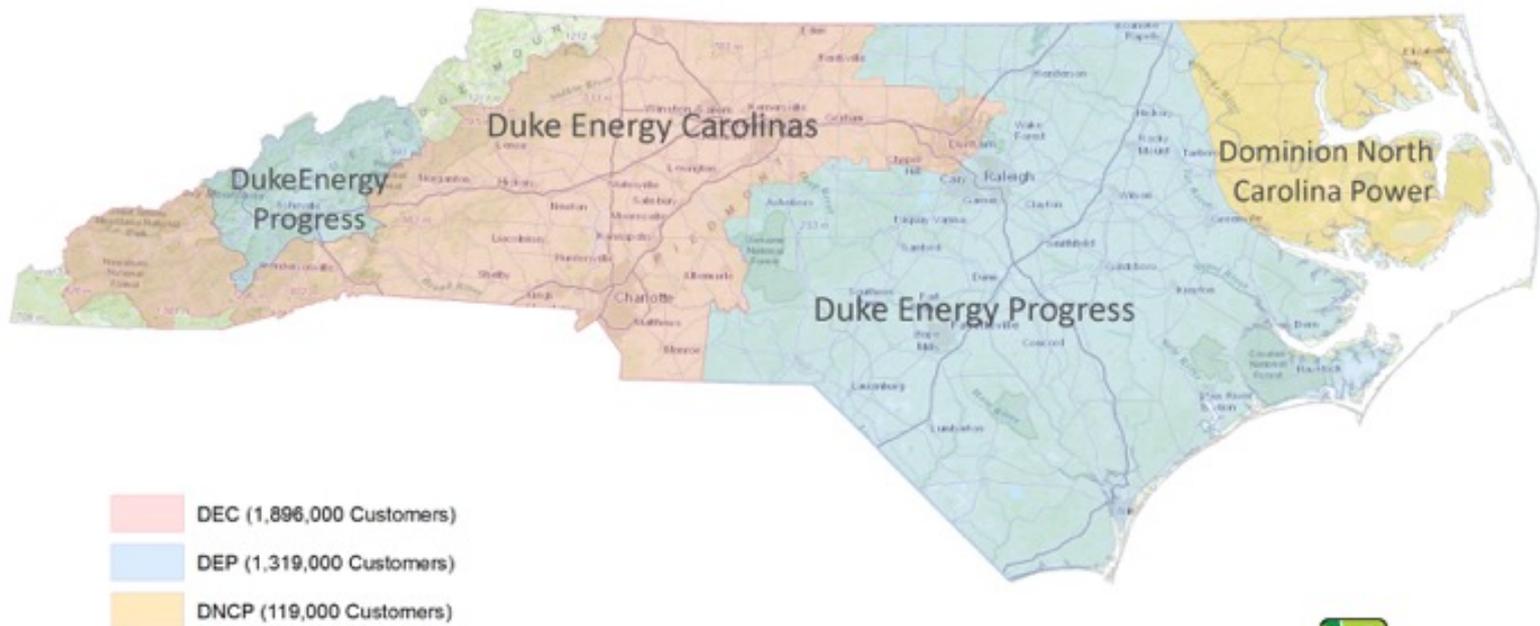
- SB559/HB624—Multi-Year Rate Plans and Storm Securitization
- SB377—Wind Energy Permitting Changes (Formerly Wind Ban)
- HB 329—Electric Vehicle Charging plus Wind/Solar Decommissioning & Small Hydroelectric Producers
  - Solar/Wind/Battery Storage Decommissioning Stakeholder Process
- Three NC Utilities Commission confirmations and Public Staff Executive Director confirmation

## Did not pass or Vetoed

- HB330—Energy Reduction Goals for State Building
- HB966 – 2019 Appropriations Act
- HB958 – Electric Utilities/Allow Study RTE (Regional Transmission Entity)



## North Carolina Electric Investor-Owned Utility Service Area Map



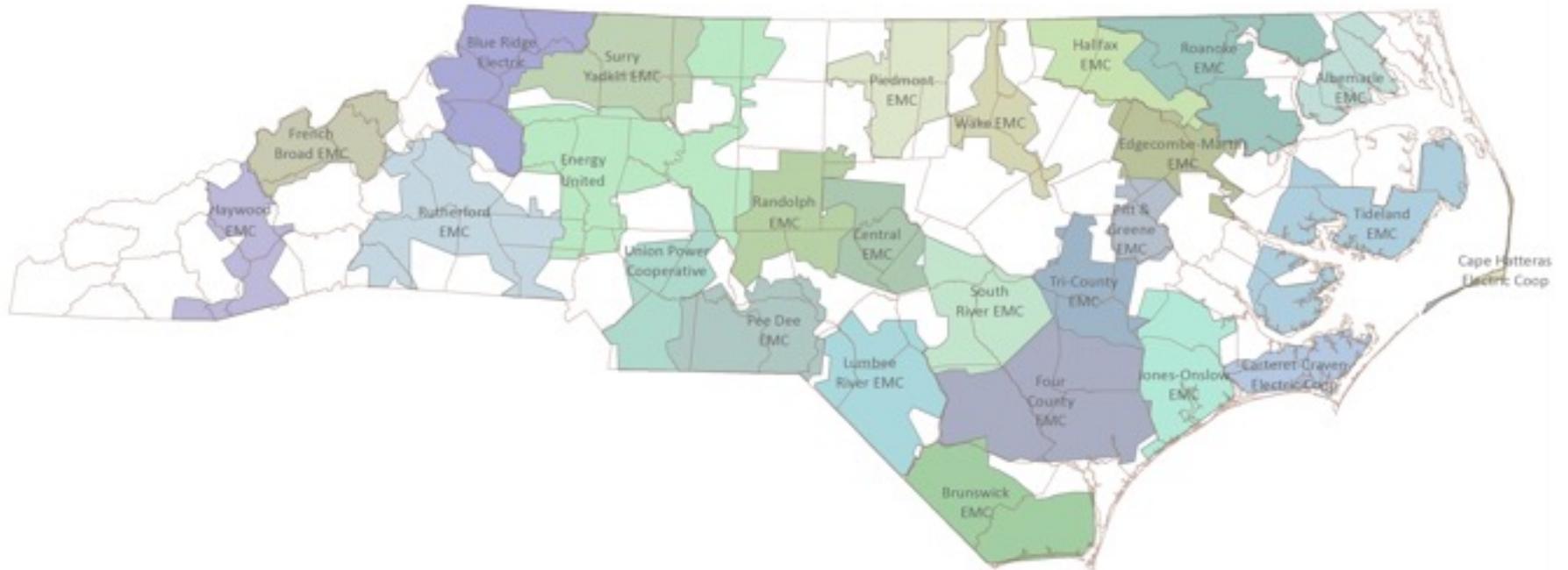
Source: North Carolina's Public Utility Infrastructure & Regulatory Climate Presented by North Carolina Utilities Commission (July 2015)



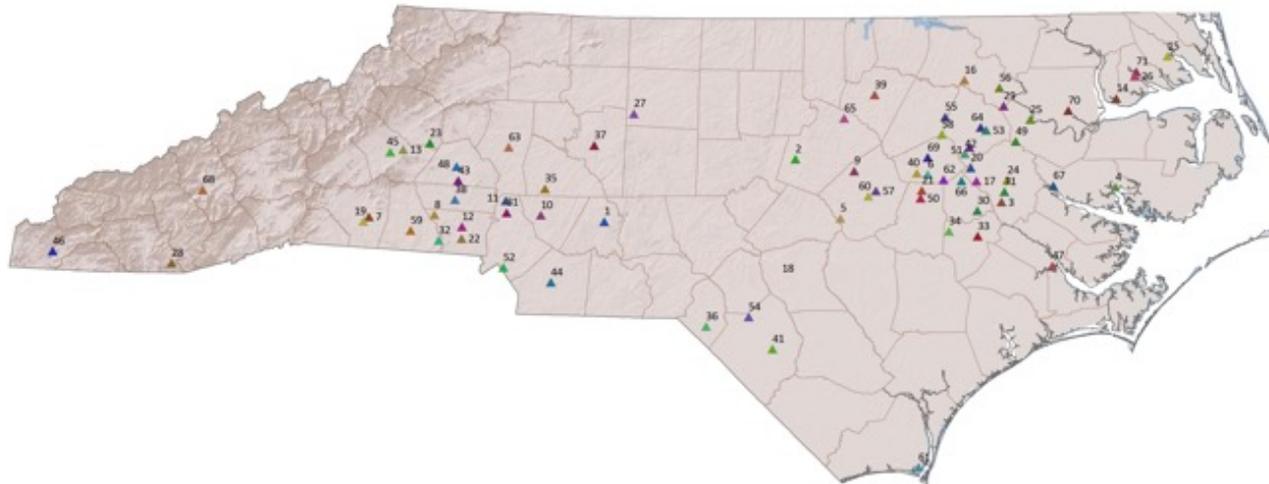


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## North Carolina's Electric Cooperatives



## North Carolina's Electric Municipalities



- |                          |                              |                              |                               |                             |                            |
|--------------------------|------------------------------|------------------------------|-------------------------------|-----------------------------|----------------------------|
| ▲ 1) City of Albemarle   | ▲ 13) Town of Drexel         | ▲ 25) Town of Hamilton       | ▲ 37) City of Lexington       | ▲ 49) City of Robersonville | ▲ 61) City of Southport    |
| ▲ 2) Town of Apex        | ▲ 14) Town of Edenton        | ▲ 26) City of Hertford       | ▲ 38) City of Lincolnton City | ▲ 50) Town of Pikeville     | ▲ 62) Town of Stantonsburg |
| ▲ 3) Town of Ayden       | ▲ 15) City of Elizabeth City | ▲ 27) Town of High Point     | ▲ 39) Town of Louisburg       | ▲ 51) Town of Pinetops      | ▲ 63) City of Statesville  |
| ▲ 4) Town of Belhaven    | ▲ 16) Town of Enfield        | ▲ 28) City of Highlands      | ▲ 40) Town of Lucama          | ▲ 52) Town of Pineville     | ▲ 64) Town of Tarboro      |
| ▲ 5) Town of Benson      | ▲ 17) Town of Farmville      | ▲ 29) Town of Hobgood        | ▲ 41) City of Lumberton       | ▲ 53) Town of Tarboro       | ▲ 65) Town of Wake Forest  |
| ▲ 6) Town of Black Creek | ▲ 18) City of Fayetteville   | ▲ 30) Town of Hookerton      | ▲ 42) Town of MacClesfield    | ▲ 54) Town of Red Springs   | ▲ 66) Town of Walstonburg  |
| ▲ 7) Town of Bostic      | ▲ 19) Town of Forest City    | ▲ 31) Town of Huntersville   | ▲ 43) Town of Maiden          | ▲ 55) City of Rocky Mount   | ▲ 67) City of Washington   |
| ▲ 8) City of Cherryville | ▲ 20) Town of Fountain       | ▲ 32) City of Kings Mountain | ▲ 44) City of Monroe          | ▲ 56) Town of Scotland Neck | ▲ 68) Town of Waynesville  |
| ▲ 9) Town of Clayton     | ▲ 21) Town of Fremont        | ▲ 33) City of Kinston        | ▲ 45) City of Morganton       | ▲ 57) Town of Selma         | ▲ 69) City of Wilson       |
| ▲ 10) City of Concord    | ▲ 22) City of Gastonia       | ▲ 34) Town of La Grange      | ▲ 46) Town of Murphy          | ▲ 58) Town of Sharpsburg    | ▲ 70) Town of Windsor      |
| ▲ 11) Town of Cornelius  | ▲ 23) Town of Granite Falls  | ▲ 35) Town of Landis         | ▲ 47) City of New Bern        | ▲ 59) City of Shelby        | ▲ 71) City of Hertford     |
| ▲ 12) Town of Dallas     | ▲ 24) Greenville Utilities   | ▲ 36) City of Laurinburg     | ▲ 48) City of Newton          | ▲ 60) Town of Smithfield    | ▲ 71) City of Winterville  |

# Now: Traditional “Cost of Service”

- Utility profits by building and owning Gen, Trans, and Dist
- Earn regulated return each time invest capital in building an asset
- Bias to increase capex to increase earnings, avoid activities that do the opposite



- Achieves economies of scale for large, centralized generation
- More load reduced marginal cost and prices, justified more assets

# Future: Traditional “Cost of Service”?

- Goal of universal electricity access achieved
- Load growth has slowed, declining in areas
- Customers and independents can invest in distributed energy resource assets
- Utility capex and earnings opportunity further reduced
- If utilities cannot spend on load growth in order to earn, must spend on something else or earn less
- Customer sees this, motivated to adopt DER to lower their use and bills, by avoiding rate increases



# Traditional “Cost of Service” ?

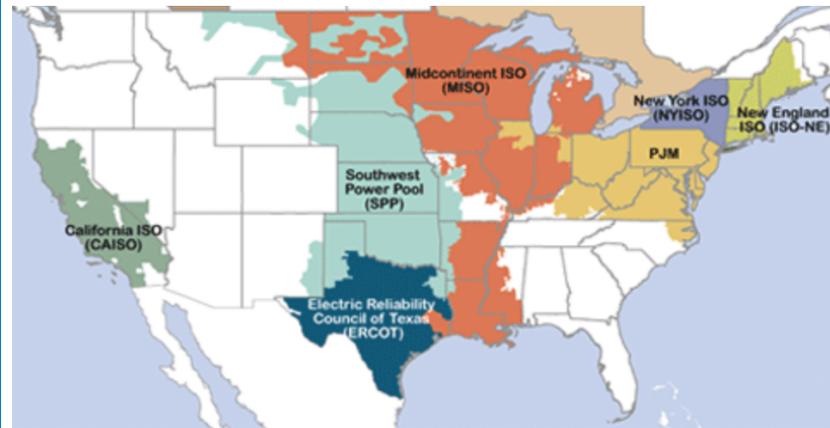
- Low and still declining cost of DERs, directly accessible to expanding portion of a regulated utility’s customers
- Existing coal, new natural gas, new nuclear now costing more than solar and combinations of efficiency, demand response, renewables, and storage
- Even if utility offers DERs at cost plus eligible earnings, utility will spend less and thereby earn less than continuing to pursue traditional resources + grid plans
- Consumer distrust of grid improvement proposals that are comparable in capex to old resource plans
- Large consumers / employers’ studies find grid improvement plans could increase rates 25 to 50% over ten years, residential customers 50%+, and low-income customer bills even higher
  - With insufficient options to meet their needs and goals

# Regional Transmission Organizations

- RTOs and Independent System Operators emerged to provide open access to transmission to enable trading of energy across broader regions, multiple utilities
- Provide independent operation of transmission grid, manager interconnection, and operate centralized markets for wholesale electricity products
- Seven organizations across the U.S., plus forming Energy Imbalance Market in west



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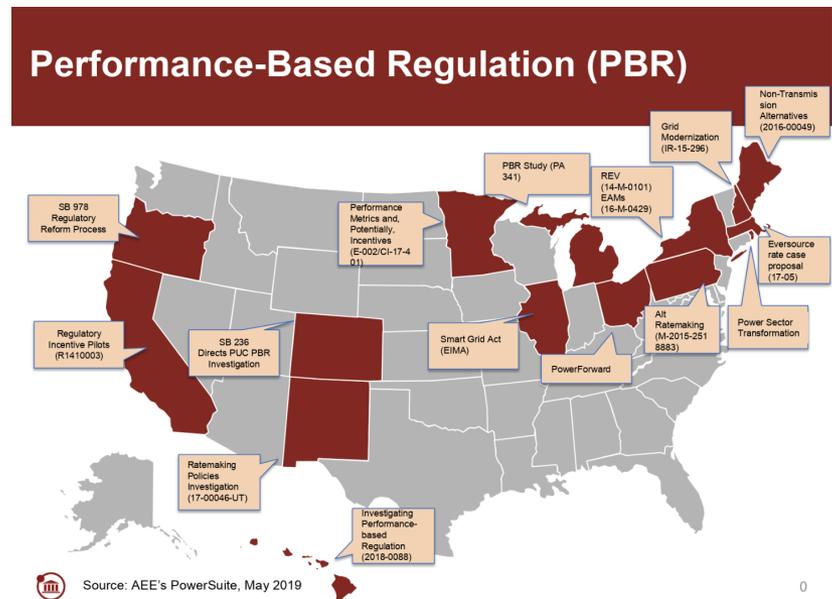
# What does joining an RTO mean?



- Utility owning transmission chooses to join
- Higher returns on transmission investments, regulatory streamlining
- Utility transfers operational control of transmission to RTO
- Complex stakeholder processes
- Jobs and costs may shift across RTO region
- State may have less control
- More efficient planning and transmission use
- Reduced operational costs
- Easier renewables integration
- Improved competition and choice can drive savings
- Increased flexibility and options for consumers
- NC almost created RTO
- HB958 in 2019, RTO study
- Save \$600M annually

# Performance Based Regulation (PBR)

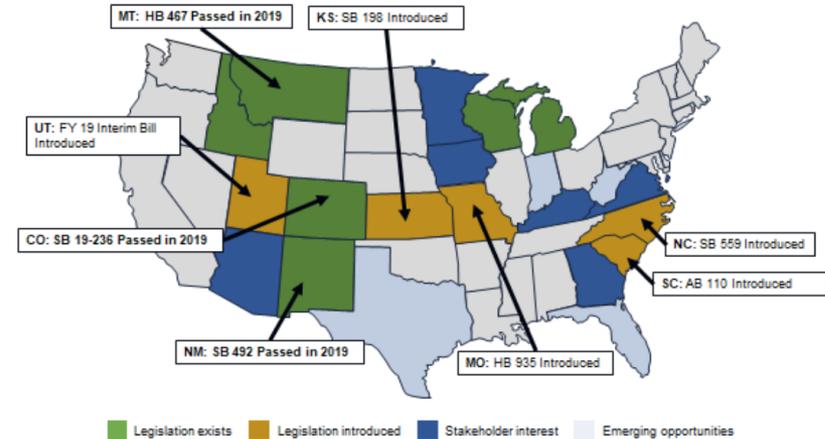
- 15 states actively exploring or pursuing PBR
- Can align utility financial interests with customer interests and policy goals, shifting earnings from what goes in to the system, to what comes out of it
- Can address problems resulting from utility's capital bias or "capex incentive"



# Securitization

- SB559 authorizes the NC Utilities Commission to allow securitization of storm recovery costs
- Does not speak to coal or natural gas generation facilities

Securitization has **gained legislative momentum** with new authorizing statutes in place **in three states (NM, MT, CO)** and introduced in five more



# NC renewables impact



- From 2007 – 2018, Solar PV represented a \$11.6 billion direct investment in NC's economy (Source: RTI)
- From 2007 – 2016, Renewable energy development in NC had a total economic impact of \$23.3 billion



*Thank you!*

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